

Health reform – US and Connecticut

Ellen Andrews, PhD
October 17, 2011



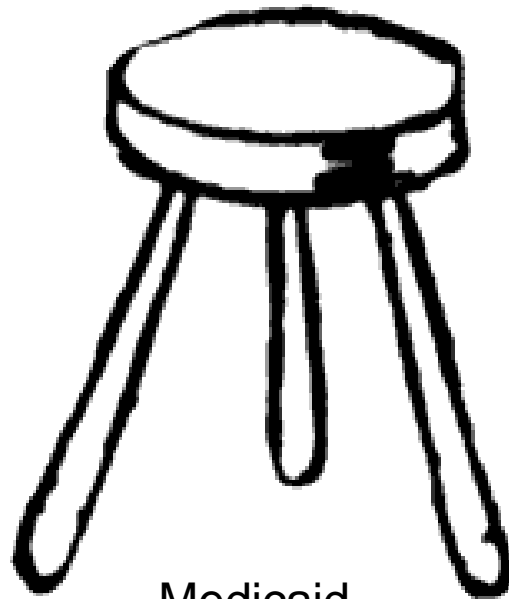
Overview

- Frontline
 - http://www.pbs.org/wgbh/pages/frontline/obamasdeal/view/?utm_campaign=viewpage&utm_medium=grid&utm_source=grid
- Kaiser Family Foundation
 - <http://link.brightcove.com/services/player/bcpid1875349721?bclid=0&bctid=608833805001>

Not as complicated as all that

- Increases coverage to 32 million more Americans
 - 200,000 in CT by 2019
- Insurance reforms
- Improving quality of care
- Supports primary care, care coordination
- Reducing rate of cost increases
 - “bending the cost curve”
 - Payment reforms, value-based purchasing
- Stabilizing Medicare’s future
- Reforming Medicaid
- Reduces federal deficit by \$143 to \$400 billion by 2019
 - CT state government health spending down by 10%

Reform is a 3 legged stool



Medicaid

Employer
sponsored
coverage

Insurance
exchange

Timeline

2010

- No pre-existing condition exclusions for children
- High risk pools
- Young adults can stay on parents' plans to age 26
- No insurance rescissions
 - Can't cancel coverage just when you get sick
- No lifetime limits on coverage
- Small business tax credits begin
- Medicare Part D rebates began
- Employer subsidies for early retiree coverage
- \$\$ to community health centers
- Tanning tax begins

Timeline

2011

- MLR mandated
- Uniform health policy materials
- Drug discounts for Medicare Part D donut hole
- Coverage for preventive services in Medicaid begins
- Medicaid primary care reimbursement rates increased
- Non-profit hospital accountability
- Non-profit Patient-Centered Outcomes Research Institute (CER)
- Enhanced \$\$ for Medicaid care coordination
- Menu labeling requirement

Timeline

2012

- Medicare Advantage rate caps start phasing in
- Quality bonuses in Medicare
- Reductions in payments for hospital readmissions

2013

- Medicaid primary care rates to Medicare levels
 - Fed.s pay the full cost
- Higher health spending tax threshold begins
- Public reporting of physician performance starts
- Medicare taxes up for higher income filers
- Federal subsidies for Medicare donut hole begin

Timeline

2014

- Exchanges established
- Guaranteed issue
- No annual caps on coverage
- No pre-existing condition exclusions for adults
- No rating based on health status
- Medicaid expansions effective
- Individual and employer mandates effective
- Individual subsidies begin
- Insurance company fees begin

Timeline

2015 & later

- Value-based purchasing programs to promote quality in Medicare
- 2018 “Cadillac tax” implemented
- Medicare Part D donut hole closed by 2020
- Federal support for Medicaid primary care rate increases end

What it means to the uninsured

- Affordable coverage options available
- Traps in policy fine print gone
- Subsidies for low income
- Basic benefit package
- Mandate to buy/get coverage
- Possible safety net capacity problem
- More options for coverage, more leverage in purchasing, can become a market driver
- Will need to change behavior i.e. ER use → PCMH
- Many/most will enter Medicaid

What it means to insured consumers

- More options
- Reductions in rising costs
- Insurance reforms
 - Rescissions
 - 26 year olds
 - No caps, pre-existing conditions
 - Guaranteed issue, renewal
 - Essential benefit package
 - Standard insurance documents
 - Community rating
- More information on options
- Consumer assistance programs
- Limits variation in rates, no variation for health status or gender

What it means to providers

- No more bad debt, or at least less of it
- More funding to medical care
- Pressure to coordinate care, join larger groups, ACOs
- More scrutiny on quality of care
- Support for care coordination, HIT → lower admin costs
- More Medicaid clients
- Higher primary care rates
- Workforce supports

What it means to employers

- Penalty if not covering workers for large companies
 - Level playing field for the 99% who provide coverage
- Lower health benefit cost increases
- Subsidies, options for small businesses
- Potential help for large businesses
- Wellness, prevention support
- Better information on value of benefits
- Need to work with other payers in data, delivery and payment reforms

What it means to government(s)

- Lower cost increases
- Far more oversight – state and federal
- New data and analysis needs
- Vigilance
- Create and monitor exchanges
- Less need for safety net
- Difficult role of enforcing mandates
- Massive Medicaid increases, 130,000 in CT, into already troubled program
- States get unprecedented federal subsidies, federal deficit reductions

Coverage expansions

- 32 million fewer uninsured Americans by 2014, 95%
 - 23 million remain uninsured in 2020
- Medicaid to 133% FPL
 - 15 million Americans newly eligible for the program
 - 130,000 new eligibles in CT
 - Mainly childless adults, more men, many young, working
 - Lower cost than current enrollees
- Subsidies to 400% FPL
 - To purchase only through insurance exchange
- Individual mandate
- Employer mandate, exempts small businesses
- Small business subsidies
- Private coverage more affordable, easier to get

Individual mandate

- Citizens and legal residents over tax filing level
- Tax penalty of \$695 to \$2,085/family/year
- Phased in to 2016, COLA increases annually after
- Exemptions
 - financial hardship
 - religious objections
 - people without coverage 3 months
 - undocumented immigrants
 - Incarcerated
 - those for whom the lowest cost available plan is over 8% of income
- Implemented through withhold on tax refunds

Individual subsidies

Estimated Premium Credits for Insurance Purchased in the Exchange Based on 2010 Federal Poverty Levels

- **Affordable Premium Credit—Individual**

<u>Annual Income:</u>	<u>Premiums/Income:</u>	<u>Annual Premiums:</u>	<u>Monthly Premiums:</u>
• \$14,404 (133% FPL)	no more than 2%	\$288	\$24
• \$16,245 (150% FPL)	no more than 4%	\$650	\$54
• \$21,660 (200% FPL)	no more than 6.3%	\$1365	\$114
• \$27,075 (250% FPL)	no more than 8.05%	\$2180	\$182
• \$32,490 (300% FPL)	no more than 9.5%	\$3087	\$257
• \$43,320 (400% FPL)	no more than 9.5%	\$4115	\$343

- **Affordable Premium Credit—Family of Four**

<u>Annual Income:</u>	<u>Premiums/Income:</u>	<u>Annual Premiums:</u>	<u>Monthly Premiums:</u>
• \$29,327 (133% FPL)	no more than 2%	\$587	\$49
• \$33,075 (150% FPL)	no more than 4%	\$1323	\$110
• \$44,100 (200% FPL)	no more than 6.3%	\$2778	\$232
• \$55,125 (250% FPL)	no more than 8.05%	\$4438	\$370
• \$66,105 (300% FPL)	no more than 9.5%	\$6280	\$523
• \$88200 (400% FPL)	no more than 9.5%	\$8379	\$698

- Source: Office of Congressman Joe Courtney, CTHPP Webinar 3/21/2010

Insurance changes

- Medical Loss Ratio standards
- States must create a process to review rates
- Must cover children to age 26 on parents' plans
- No lifetime or annual limits on coverage
- No rescissions
- No pre-existing condition exclusions
- Guaranteed issue and renewal
- Essential benefit package
- Limits on deductibles, cost sharing, waiting periods
- Limits on rate variation
 - Can only base on age, tobacco use, geography
 - Cannot use gender, health status

Insurance Exchanges

- Utah vs. Massachusetts models
- Expect to cover 24 million Americans
- Run at state level
- For individuals and businesses up to 100 workers
 - States can allow larger businesses in 2017
- Only citizens and legal immigrants
- Out of pocket cost limits
- Four benefit tiers
 - Platinum covers 90% of population medical costs
 - Gold covers 80%
 - Silver covers 70%
 - Bronze covers 60%
- Catastrophic option for young adults to age 30

Medicare

- Donut hole gone by 2020
- Ends Medicare Advantage Plan overpayments
 - No cuts in rates, just reduces increase
 - Phased in over three years
 - Quality incentives
- Creates an independent board to set payment levels
- ACO shared savings model
- Innovation Center created to test payment reform pilots
- Reduce payments for readmissions, hospital acquired infections
- Increase provider rates in underserved areas

Quality, delivery reform

- Over 100 demo projects and >\$22 billion for innovation
- Medical malpractice demos
- CER support
- Medicare and Medicaid pilots of basing payments on quality rather than volume
- Care coordination for dual Medicare/Medicaid eligibles
- Enhanced Medicaid match for care coordination
- Increase Medicaid primary care payments – 2 years
- National quality strategy
- New data and reporting on disparities
- Numerous health care workforce initiatives

CT impact of ACA

- Uninsured rate from 11% to 5%
 - Reduce uninsured by 200,000 by 2019
- Medicaid roles will increase by 31%
 - Up by 130,000
 - One in six state residents covered through the program
- Total state government spending on health care will drop by 10% 2011-2020
 - Mainly due to federal subsidies

CT impact of ACA

- Little change to employer-sponsored or state employee coverage
- Insurance Exchange will cover one in ten state residents by 2016
 - 140,000 will receive federal subsidies
 - 40,000 small business employees

Concerns from the Right

- “Government takeover” of health care
- Limits on profits will hinder innovation
- Not enough cost control in bill
- Individual mandate
- Costs too much
- Too little flexibility for states

Concerns from the Left

- Insurance and drug industry “wrote the bill”
 - Too many deals
- No public option
- No discussion of single payer
- Not universal
- Subsidies are too weak to be meaningful
- Too much reliance on states
- Leaves out undocumented immigrants

CT status

- Insurance exchange board announced
 - Despite strong conflict of interest law, dominated by insurance interests
- Health Reform Cabinet starting work
- Medicaid reforms beginning
 - Move to ASO, Jan. 1st 2012, CHN will administer
 - Patient-centered medical homes
 - Improvements to provider relations, recruitment
- State employees shift to non-risk last year
 - Wellness/value based purchasing

Future, politics

- Many new Congressmen elected on platform of repeal, reverse ACA
- Republicans gained control of House, not Senate in 2010
- Another election for Congress and President before this is implemented
 - More Dem Senate seats open in 2012 than 2010
- Court challenges down to individual mandate
 - Likely to decide next summer

More info

Senate bill

<http://democrats.senate.gov/reform>

Kaiser Foundation site

<http://healthreform.kff.org>

CT Impact: RAND study

http://www.rand.org/pubs/technical_reports/TR973_z1.html

For more information

To find out more about any of these topics, contact us at:

www.cthealthpolicy.org

andrews@cthealthpolicy.org

Follow our blog:

<http://cthealthnotes.blogspot.com>